

**AIRGRAM****INTERNATIONAL COOPERATION ADMINISTRATION**Approved For Release 2004/02/03 : CIA-RDP64B00346R000100120016-5  
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FROM : ATHENS

SUBJECT : Colonel Cottor

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CABLE &amp; AIRGRAM SECTION

During the period of February 21, through 23, 1962, Paul J. Cottor, Staff Member, Senate Appropriations Committee, Mary Louise Vaughan, Committee Secretary and Robert L. Shortley, AID/W visited Athens to obtain information on the Aid program in general but with particular emphasis on PL 480 operations in Greece.

On February 22, a general briefing session for the Codol was attended by the following Mission and Embassy personnel:

USAID

Director and Economic Counselor  
Deputy Director  
Program Officer  
Food Programs Officer  
Controller  
Title III Auditor

John J. Haggerty  
Robert L. Hubbell  
Robert E. Emmer  
Constantine Cabooris  
Christian Jensen  
Thomas Page

USIS

Director  
Executive Officer

Albert Harkness, Jr.  
Robert Deckman

Embassy

Administrative Officer  
Budget and Fiscal Officer  
Disbursing Officer

Ernest J. Colantonio  
Charles M. Gago  
Robert T. Fries

A briefing book covering PL 480 and Sec. 102 operations in Greece was made available to the conferees in multiple copies. Mr. Cottor used this as a guide in asking questions during an extended session. This book is duplicated in the Appendix to this airgram.

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State Department review completed

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On February 23, the Codel, accompanied by the USAID Program Officer, met at the Ministry of Coordination with the Greek Director of International Economic Relations (Constantine Thanos) and the Director of the Foreign Trade Administration (Richard Westebbe, American, direct hire of the Government of Greece). These are the Greek officials who negotiate Title I Sales Agreements.

Subsequently, the Codel went to USIS headquarters for a period of discussions with Mr. Albert Harkness, Director of USIS, and Mr. Robert Beckman, Executive Officer of USIS.

Later in the day, the Codel, accompanied by USAID Food Programs Officer, met with the Minister of Welfare, Andreas Stratos, and his Director-General, Efstatios Poulantzas, concerning the Title III Program. Mr. Cotter was impressed by the Director General's evaluation of the program and appeared to be satisfied with the justifications he gave necessitating the continuation of food assistance to a large portion of the Greek population.

During the afternoon, separate meetings were held with the American representatives of the Church World Service (John Metzler), Catholic Relief Service (Paul Sapieha) and CARE (Charles Sykes). The CMS representative advised that the needy family caseload would be significantly reduced in FY 1963 by limiting distributions to mountainous and unproductive areas of the country. Both the CWS and CMS representatives expressed their desire for an expanded school feeding program to take care of needy children in certain school districts.

Mr. Cotter also paid a courtesy call on Mr. W. Tapley Bennett, Jr., Charge d'Affaires a.i. and held informal discussions with Mr. John J. Haggerty, Economic Counselor and USAID Director and others.

Mr. Cotter's examination of various phases of PL LEO activities was extremely thorough. He seemed pleased with both the oral and written information. There were no points raised on which explanations offered did not seem satisfactory.

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Briefing Book Given to Code1 Cutter

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U.S. Economic Aid to Greece - Obligations and Commitments

( in \$ millions)

	<u>Cumulative thru FY 1961</u>	<u>Program for FY 1962</u>
Economic Grants		
UNRRA and post-UNRRA	317.1	-
Greek-Turkish Aid	122.5	-
Mutual Security	<u>928.5</u>	<u>20.0</u>
Total grants	1,368.1	20.0
Technical Cooperation	14.3	.3
Economic Loans (dollars)		
Surplus Property	96.6	-
ExIm Bank	14.7	N.A.
Mutual Security	35.0	-
Development Loan Fund	<u>13.0</u>	<u>N.A.</u>
Total - Loans	189.3	
PL 480		
Title I Sales	67.8	10.2
Title II (Crete Emergency)	2.0	-
Title III Donations	<u>100.4</u>	<u>10.3</u>
Total - PL 480	190.2	20.5
GRAND TOTAL	1,761.9	40.8 *

\* Plus possible DLF and ExIm Bank loans.

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Article 100

Digest of Section 100 by Subsections

- (a) To help develop new markets for United States agricultural commodities on a mutually benefiting basis.
- (b) To purchase or contract to purchase strategic and critical materials.
- (c) To procure military equipment, materials, facilities, and services for the common defense.
- (d) For financing the purchase of goods or services for other friendly countries.
- (e) For promoting balanced economic development and trade among nations, for which purposes not more than 25 per centum of the currencies received pursuant to each such agreement shall be available through and under the procedures established by such agency as the President shall direct for loans mutually agreeable to said agency and the country with which the agreement is made to United States business firms and branches, subsidiaries, or affiliates of such firms for business development and trade expansion in such countries and for loans to domestic or foreign firms for the establishment of facilities for aiding in the utilization, distribution, or otherwise increasing the consumption of, and markets for, United States agricultural products.
- (f) To pay United States obligations abroad.
- (g) For loans to promote multilateral trade and economic development.
- (h) For the financing of international educational exchange activities under the programs authorized by section 32 (b) (2) of the Surplus Property Act of 1946, as amended (50 U.S.C. App 41 (b)).
- (i) For financing the translation, publication and distribution of books and periodicals.
- (j) For providing assistance to activities and projects authorized by section 203 of the United States Information and Educational Exchange Act of 1946.
- (k) To collect, collate, translate, abstract, and disseminate scientific and technological information.
- (l) For the acquisition by purchase, lease, rental or otherwise, of sites and buildings and grounds abroad, for the United States Government use including

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offices, residence quarters, community and other facilities.

- (m) For financing participation in trade fairs and other fairs.
- (n) For financing programs outside the United States for the analysis and evaluation of foreign books, periodicals, and other materials.
- (o) For providing assistance in the expansion or operation in foreign countries of established schools, colleges, or universities.
- (p) For supporting workshops and chairs in American studies.
- (q) For assistance to meet emergency relief requirements other than requirements for surplus food commodities.
- (r) For financing the preparation, distribution and exhibition of audio-visual materials abroad.
- (s) For sale to American tourists abroad.

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## PL 460 Title I: Sales Agreements and Corresponding Loan Agreements

Sales AgreementsLoan Agreements (101g)

<u>Date</u>	<u>Amount (\$ Mil.)</u>	<u>ICAX No.</u>	<u>Date</u>	<u>Amount (\$ Mil.)</u>
6/24/55	8,300	-	-	-
6/24/55	6,000	40-3	7/21/56	4,200
2/13-2/17/56	6,100	40-4	3/1/57	4,300
8/8/56	17,200	40-6	7/16/57	12,000
1/21/57	4,300	40-6	7/16/57	3,000
3/1-3/1/57	4,300	40-6	7/16/57	3,000
12/18/57	19,600	40-7	9/19/58	10,900
1/7/60	6,300	40-8	3/24/60	3,150
11/7/60	13,700	40-9	4/28/61	6,800
7/22/61	1,900	40-9	12/22/61	1,000
10/18/61	9,300	N.A.	-	4,650
2/13/62	900	N.A.	-	450
	<u>98,100</u>			<u>53,450</u>

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PL 480 Title I: Sec 104(g) Loans,  
Disbursements and Undrawn Balances by Loan Agreement

<u>ICAX (key)</u>	<u>Loan Agreements</u>	<u>Project Agreements</u>	<u>Disbursements</u>	<u>Balance</u>	<u>Notes</u>
40-3					
40-4	255,850,000	255,850,000	255,850,000	--	
40-6	541,800,000	540,130,432	499,112,787	41,017,645	Athens Airport
40-7	328,090,000	297,240,039	200,663,084	16,582,355	Athens Airport
40-8	94,972,500	79,893,845	79,893,845	--	
40-9	235,170,000	204,639,568	204,639,568		
Drs.	1,455,882,500	1,377,759,884	1,320,159,884	57,600,000	

Note: For detail of disbursements, see attached summaries which are keyed by Loan Agreement (ICAX) number

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Key: ICAX 40-3 and 40-4

PL 480 Title I: Projects Financed Under

~~XX~~  
ICAX 40-3 - 7/24/56 (\$4.2)  
ICAX 40-4 - 3/1/57 (\$4.3) - \$8.5 Million

@ 30.10 - Drs. 255,850,000

PROJECT AGREEMENT				FC	DISBURSEMENT	
N umber	Date	Amount	DESCRIPTION	PA N o.	Date	Amount
40-31- 106	8/24/57	101,700,000	Roads and Bridges	1	10/24/57 11/6/57	52,700,000 <u>19,000,000</u>
40-12- 108	10/24/57	101,975,000	Small Community Works	3	10/24/57 11/6/57	92,000,000 <u>9,975,000</u>
40-85- 111	10/24/57	8,000,000	Popular Dwellings	6	10/24/57	8,000,000
40-85- 112	5/27/57	44,175,000	Workers Housing	7	11/6/57	22,800,000 <u>21,375,000</u>
		<u>255,850,000</u>				<u>255,850,000</u>

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PL 480 Title I: Projects Financed Under

IOAX 40-6 - 7/16/57 - \$18 million

@ 30.10 = Drs. 541,800,000

PROJECT AGREEMENT			DESCRIPTION	FC PA No.	DISBURSEMENT	
Number	Date	Amount			Date	Amount
40-12-108	10/24/57	76,025,000	Small Community Works	3	11/6/57	76,025,000
40-61-110	5/12/58	7,664,884	Vocational Education	5	5/21/58	7,664,884
40-85-111	11/24/57	6,500,000	Popular Dwellings	6	1/3/58 4/4/58	5,590,020 909,980
40-22-116	12/11/57	100,000,000	Public Power	8	12/12/57 1/2/58	58,000,000 42,000,000
40-31-118	4/28/58	4,000,000	Evros River	10	5/29/58	4,000,000
40-31-120	12/11/57	17,500,000	Epirus Roads & Bridges	11	12/12/57 1/3/58	9,100,000 8,400,000
40-31-121	12/11/57	40,000,000	Roads on the Peloponese	12	12/12/57 1/2/58 2/20/58	11,500,000 25,233,763 3,266,217
40-31-117	12/11/57	100,000,000	Larissa Katerini Cut-Off	13	12/12/57 10/1/58 12/9/58	50,600,000 28,118,874 21,251,126
240-91-124	4/28/58	90,000,000	Private Enterprise Financing	15	5/20/58	90,000,000
240-37-126	4/8/60	80,117,645	Athens Airport (x)	16	8/4/61 9/12/61	20,000,000 19,100,000
240-31-167	5/9/61	16,102,903	Road Construction Improvements	20	6/6/61	16,102,903

Drs. 540,130,432

Drs. 499,112,787 (x)

(x) Balance Drs/ 41,017,645 for future releases Athens Airport project

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PL 460 Title I: Projects Financed Under

IOAX 40-7 - 9/19/58 - \$10.9 Million

@ 30.10 = Drs. 328,090,000

Project Agreement			Description	FC PA No.	Disbursement	
Number	Date	Amount			Date	Amount
40-99-147	3/6/59	258,300,000	State Investment Program	18	3/12/59	100,000,000
					3/19/59	100,000,000
					12/3/59	58,300,000
240-37-120	4/8/60	16,582,355	Athens Airport	16		-0-
240-31-167	5/9/61	22,363,684	Road Construction Improvements	29	6/6/61	22,363,684
		<u>Drs. 297,246,039</u>				<u>Drs. 280,663,684 (x)</u>

(x) Balance Drs. 16,582,355 for future releases Athens Airport project.

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Key: ICAX 40-8

PL 480, Title I: Projects Financed Under

ICAX 40-8-3/24/60 - \$3.150 Million

@ 30.15 = Drs. 94,972,500

Number	PROJECT AGREEMENT		DESCRIPTION	FC PA No.	DISBURSEMENT	
	Date	Amount			Date	Amount
240-31-167	5/9/61	75,533,413	Road Construction Improvements	29	6/6/61	75,533,413
240-25-169	9/12/61	3,000,000	Industrial Communication; Housing	32	10/6/61	3,000,000
240-25-169	1/30/62	1,360,432		32	2/1/62	1,360,432
		<u>79,893,845</u>				<u>79,893,845</u>

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## PL 480 Title I: Projects Financed Under

ICAX 40-9 - 1/26/61 (\$6.6 million)

12/22/61 (\$1.0 Million-Amendment)

@ 30.15 = Drs. 235,170,000

Number	PROJECT AGREEMENT		DESCRIPTION	FC PA No.	DISBURSEMENT	
	Date	Amount			Date	Amount
240-25-169	9/12/61	160,000,000	Ind. Communications,	32	10/6/61	160,000,000
			Housing			
240-25-169	1/30/62	<u>44,639,568</u>			2/1/62	<u>44,639,568</u>
	Drs.	204,639,568			Drs.	204,639,568

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## PL 480 - Title I: Summary of Projects Financed Under All Loan Agreements

FCPA's	Project	Total
1	Roads and Bridges	Drs. 101,700,000.-
3	Small Community Works	180,000,000.0
5	Vocational Education	7,884,884.-
6	Popular Dwellings	14,500,000.-
7	Workers Housing	44,175,000.-
8	Electric Power Production	100,000,000.-
10	Approach Road to Evros River	4,000,000.-
11	Epirus Roads and Bridges	17,500,000.-
12	Roads on the Peloponnese	40,000,000.-
13	Larissa -Katerini Cut-Off	100,000,000.-
15	Private Enterprise Financing	90,000,000.-
16	Athens Airport	96,700,000.-
18	State Investment Program	258,300,000.-
Pro Ag 29	Road Construction & Improvement	114,000,000.-
Pro Ag 32	Industrial, Communications, Housing	209,000,000.-
	Drs.	1,377,759,884.-

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## P.L. 480 Title I: Section 104(a) Program

Cooperator/Subject	Authorization in 1000	Obligation in 1000	Expenditure in 1000	Balance
Continuing Projects				
Millers National Federation	1,260.00	1,260.00	173.60	1,086.40
Dairy Society International	450.00	450.00	60.16	389.82
Institute American Poultry Industries	548.00	548.00	6.76	541.24
U.S. Feedgrains Council	1,779.00	1,779.00	1,712.93	66.07
Great Plains Wheat	3,488.00	3,488.00	680.81	2,807.19
Cotton Council International	1,392.55	1,392.55	1,079.05	313.50
U.S. Food Grains Council	2,445.00	2,445.00	163.46	2,281.54
Institute American Poultry Industries	3,000.00	3,000.00	138.50	2,861.50
Cotton Council International	600.00	600.00	---	600.00
National Ronderes Association	36.00	36.00	5.69	30.31
Institute American Poultry Industries	300.00	300.00	14.80	285.20
Soybean Council of America	2,340.00	2,340.00	36.07	2,303.93
FAS (Rice)	2,234.30	2,234.30	2,219.05	15.25
Sub total	19,872.85	19,872.85	6,290.90	13,581.95
Completed Projects				
Rice	207.05	207.05	207.05	---
Pacific Seeds	134.64	134.64	134.64	---
Salonica Fair 1959	120.07	120.07	120.07	---
Expenses (Secretary Agr.)	1,628.17	1,628.17	1,628.17	---
Attache Program/W FY 60	1,571.83	1,571.83	1,571.83	---
Post Operating Costs FY 60	41.92	41.92	41.92	---
Trade Fairs 1960	80.18	80.18	80.18	---
Program Operating Costs/W FY 61	887.19	887.19	887.19	---
Post Operating Costs FY 61	47.38	47.27	47.27	0.11
Sub total	4,716.43	4,716.32	4,716.32	0.11
Grand Total	24,589.28	24,589.17	11,007.22	13,582.06
Agricultural Research Service Section 104(k)	5,850.00	1,664.52	260.74	---

Agricultural Attache - February 2, 1962



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Status of Cooley Amendment Loans (PL 480 Section 104e)

Drachmae Million

I - Loans approved by ExIm & Greek Government

Mobil Oil Hellas	15.0
Piraiiki - Patraiki	15.0
Singer Sewing Machine	11.0
Piraiiki - Patraiki	15.0
Proctor & Gamble	1.5
Mobil Oil Hellas	22.0
Rheem Manufacturing	30.0
Caltex Affiliate	4.0
Mobil Oil Hellas	<u>17.5</u>
	131.0

II- On deposit and uncommitted

114.9

III-Anticipated under Feb. 13, 1962,  
Amendment to Agreement of Oct. 18, 1961

4.1

Total

250.0

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PL 480: Title I, Section 104(j) Aid to American-sponsored Schools

<u>Grantee</u>	<u>Purpose</u>	<u>Amount</u>
Anatolia College	Scholarships Construction	Drs. 1,505,000 8,277,500 <u>9,782,500</u>
American Farm School	Scholarships Construction	4,966,500 4,691,250 <u>9,657,750</u>
Athens College	Scholarships Construction	5,267,500 5,192,250 <u>10,459,750</u>
American Community Schools	Construction	<u>1,505,000</u>
TOTAL		31,605,000

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STATEMENT OF PL 480 TITLE I ACCOUNTS HELD BY U.S. DISBURSING OFFICER AS OF  
FEBRUARY 15, 1962

<u>Controlling Agency</u>	<u>Account No.</u> (Feeder Accounts)	<u>Balance as of</u> <u>2/15/62</u>	<u>U s e</u>
Treasury	20FT580.5 (1961)	9,114,100.30	Sales Agreement of Nov. 7, 1960 as amended. Sec. 104(g) Reserve for refund.
	20FT580.6 (1961)	162,559,425.10	Sales Agreement of Oct. 10, 1961. On basis agreement and transfers already made, will be transferred as follows: U.S. uses           96,123,593 104(e) loans      37,513,961 104(g) loans      26,921,871
"	(Program Accounts)		
	20FT43360	16,110,829.60	Ag. Attache (104s)
"	"	16,429,480.40	USIA
"	"	3,097,078.50	American Schools Abroad (1041)
"	"	6,615,190.45	Foreign Buildings Office (1041)
"	"	5,739,257.00	Ag. Attache (104 k)
AID(ICA)	72FT580	79,532,702.00	Ec. Dev. Loans (104 g)
"	72FT587	<u>77,330,338.40</u>	Cooley loans (104e)
		376,544,409.75	

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ACCOUNTS OF THE  
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PL 4.0 Title I: Deliveries 1/ by Commodity and by Fiscal Year,  
1955/56-1961/62

	1955-56	1956-57	1957-58	1958-59	1959-60	1960-1	1961-62	2/ Total	5/ <sup>ETA</sup> 1961/2	Total
									6/	7/
	In 1 000 Metric Tons									
Wheat	96.89	229.19	79.47	45.83	-	40.19	16.15	507.72	13.95	21.67
Barley	-	18.81	20.39	10.01	21.27	49.39	-	111.87	46.00	15.87
Corn	26.93	20.04	43.96	83.11	47.4-3/	116.05	13.25	350.80	73.75	124.55
Oats	18.96	13.80	10.06	5.99	-	-	-	48.87	-	-
Soybean Oil	6.39	30.50	-	-	-	15.10	6.32	58.31	-	-
Cheese	.58	.26	.06	.06	-	-	-	0.96	-	-
Evap. Milk	2.53	1.93	2.67	2.64	-	-	-	9.77	-	-
Non-fat dry milk	4.39	-	-	-	-	-	-	4.39	-	-
Whey	.91	-	-	-	-	-	-	0.91	-	-
1/	Shipments from U.S.A. FY's 1955/56 - 1958/59. Arrivals Greece FY 1959/60 to present									
2/	July-December 1961									
3/	Includes 2,134 tons grain sorghums									
4/	Includes 4,399 tons grain sorghums									
5/	Through December 1961									
6/	January - June 1962									
7/	Includes availabilities for FY 62 under signed agreements.									

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Title III, PL-160 Food

Period FY 1950 thru FY 1963

<u>Fiscal Year</u>	<u>Pounds</u>	<u>Cost</u>
	(000)	(000 \$)
1950-52	1,17	546
1953	52	93
1954	4,10	1,811
1955	29,52	12,787
1956	62,063	22,084
1957	98,60	14,902
1958	149,10	20,570
1959	100,00	11,579
1960	100,10	7,170
1961	109,50	7,642
1962	126,70	10,300
1963 (est.)	<u>131,90</u>	<u>8,993</u>
	919,60	118,507
	*****	*****

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PL 400 TITLE III PROGRAM  
Caseload Figures FY 1958 thru 1963

Fiscal Year	Needy Family	Institutions	School Milk	School Lunch	Summer Camps	Feeding Stations	Total
1958	2,778,070	86,942	(milk & cheese) 406,326	(Cheese only) 200,000	61,245	-	3,533,133
1959	2,412,070	72,022	(milk & cheese) 406,326	(cheese only) 200,000	135,740	-	3,230,658
1960	2,506,770	79,087	(milk & cheese) 406,341	(hot lunch) 4,500	125,740	-	3,122,438
1961	2,453,460	86,010	(milk only) 406,200	(hot lunch) 5,141	106,240	-	3,057,051
1962	2,017,812	59,598	(milk only) 405,000	(hot lunch) 2,041	112,240	21,930	2,619,221
1963	1,559,635	52,733	(milk only) 386,000	(hot lunch) 57,385	124,740	16,855	2,147,348

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USAID/GREECEPUBLIC LAW 665 - SECTION 402SUMMARY AS OF FEBRUARY 23, 1962

	Drachmae (Millions) -----	Dollar Equiv. (Millions) -----	Drachma (Millions) -----
Total procurement authorizations	-	\$76.9	2,307
Deduct: Ocean freight waivers	67 drs.	2.2	67
Deposits to date		74.7	2,240
Commitments to date		<u>74.1</u>	<u>2,222</u>
Uncommitted Balance		.6	18
Disbursements to date		69.6	2,086
Undisbursed commitments		4.5	134

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USAID/GREECE

Use of Drachma Proceeds from Sec. 102 Sales as of February 23, 1962

LOANS

<u>Document</u>	<u>Purpose</u>	<u>Total Commitment</u>		<u>Disbursements</u>	<u>Unliquidated</u>
		<u>Dollar Equiv.</u>	<u>Drachma</u>		
ICAX 40-1 April 4, 1955	Military Budget	\$ 10	300	300	--
ICAX 40-2 Mar. 1, 1956	Military Budget	15	450	450	--
	Military Budget	5.1	150.2	150.2	--
ICAX 40-5 June 28, 1957	Athens Airport	<u>4.9</u>	<u>149.8</u>	<u>21.4</u>	<u>128.4</u>
	Total Loans	\$ 35.0	1,050.0	921.6	128.4

GRANTS

Release 1 trs. in 1956	Military Budget	\$ 17.6	528	528	--
Release 1 trs. in 1957	Military Budget	13.5	405	405	--
ProAg 11/14/58	Royal Hellenic Research Foundation	3.3	100	100	--
Release 1 trs. in 1958	Military Budget	1.5	45	45	--
Release 1 trs. in 1960	Military Budget	1	32	32	--
ProAg 3/2/61 ProAg 5/9/61	Iraklion Water Supply ) Schools in Crete )	1	22 8	22 8	-- --
ProAg 9/1/61	Neorion Shipyard	0.2	5.5	--	5.5
Release 1 trs. in 1962	Military Budget	<u>.9</u>	<u>26.4</u>	<u>26.4</u>	<u>--</u>
	Total Grants	\$ 39.1	1,171.9	1,166.4	5.5
	Grand Total	\$ 74.1	2,221.9	2,088.0	133.9

Memorandum

Total loans and grants for Military Budget	\$64.55	Drs. 1,936.6
Total loans and grants for economic development	\$ 9.5	Drs. 285.3

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USAID/GREECEPL 665 - Section 102Procurement Authorizations Issued by Fiscal Years

(Millions of Dollars)

<u>Commodity</u>	<u>1955</u>	<u>1956</u>	<u>1957</u>	<u>1958</u>	<u>1960</u>	<u>1961</u>	<u>Total</u>
Bread grains	16.8	19.9	19.3	-	.5	-	56.5
Frozen meat	1.6						1.6
Milk	.3	-	-	-	-	-	.3
Corn	-	1.0	3.7	.3	.3	.6	5.9
Sugar	-	4.1	-	-	-	-	4.1
Fats & Oils	-	4.0	1.7	-	-	.4	6.1
Oats	-	-	-	.3	-	-	.3
Rice	-	-	-	.8	-	-	.8
Barley	-	-	.4	-	.3	-	.7
Ocean freight	.2	.4	-	-	-	-	.6
TOTAL	18.9	29.4	25.1	1.4	1.1	1.0	76.9

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